



Project Title: Support to Cabo Verde in the implementation of measures to mitigate the effects of COVID 19 Pandemic.

Expected UNDAF/CP Outcome(s): By 2022, all Cabo Verdeans of working age, particularly women and youth, benefit from decent work through economic transformation in key sectors, which leads to more sustainable and inclusive economic development UNDP Strategic Plan outcomes:

Expected CPD Output(s):

- The Ministry of Family and Social Inclusion has enhanced technical capacity to ensure access to the social protection system by the most vulnerable groups, particularly women and children.
- Municipalities have strengthened technical capacities to develop integrated and SDG-aligned territorial development strategies that promote local employment opportunities particularly for youth and women

Initiation Plan Start/End Dates: 02/05/2020 to 31/12/2020

Implementing Partner: UNDP, in partnership with DNP, MUNICIPALITIES, FICASE, DGEFPEP, ME, CNDHC, ICIEG, MFIS

Brief Description

On 20 March 2020, Cabo Verde confirmed its first COVID-19 case. Since then, the number of infections has risen sharply, reaching 458 by 2th June – including five death. In order to prevent further spreading of the virus, the Government created the National Technical Intervention and Response Team (ETNIR) which, in conjunction with the National Coordination Organization (ICN).

UNDP’s proposal forms part of the UNCT’s coordinated approach to support the Government and people of Cabo Verde as they combat the COVID-19 pandemic and is aligned to the Government’s National Contingency Plan.

The project seeks to alleviate the impact of COVID-19 on the most vulnerable demographics by offering opportunities to earn incomes through a combination of business activities, particularly via Micro, Small and Medium Enterprises (MSMEs), and social protection measures aimed at maintaining basic subsistence and food security.

<p>Programme Period: May – Dec 2020</p> <p>Atlas Project Number: 00127024</p> <p>Atlas Output ID: 00120926 - 00121341</p> <p>Gender Marker: G1</p>	<p>Total resources required</p> <p>Total allocated resources: \$789,060</p> <ul style="list-style-type: none"> • Regular \$550,000 • Other: \$239,060 <ul style="list-style-type: none"> ○ Donor UNDP ○ Donor UNICEF/MPTF ○ Donor UNICEF/GPE ○ Government _____ <p>Unfunded budget: _____</p> <p>In-kind Contributions _____</p>
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Agreed by UNDP:   10/06/2020

I. PURPOSE AND EXPECTED OUTPUT

SITUATION ANALYSIS

On 20 March 2020, Cabo Verde confirmed its first COVID-19 case. Since then, the number of infections has risen sharply, reaching 218 by 7th May – including one death. In order to prevent further spreading of the virus, the Government created the National Technical Intervention and Response Team (ETNIR) which, in conjunction with the National Coordination Organization (ICN), is responsible for: i) coordinating response actions at the national level; ii) mobilizing the country's health structures for prevention and emergency response; and iii) sharing information among all levels of the health pyramid, ensuring the integration of other sectors and institutions, including the private sector. ETNIR has adopted the “one health” approach and collaborates with professionals from the human, animal and environmental health sectors as well as with civil protection, airport and port management and defense and security forces (police and armed forces). A National Contingency Plan serving as a guiding document for the prevention and control of COVID-19 was drawn up. Immediate measures taken by the Government include the allocation of social inclusion income to 8,000 families, the Implementation of a National Solidarity Fund, provision of food assistance, and the reinforcement of home care actions for the elderly and dependent people living in isolation.

While Cabo Verde has recorded one of the most impressive socio-economic performances in Africa since its independence, structural weaknesses such as high levels of poverty (35% with 10% in extreme poverty) and unemployment (12,2%) and limited social safety nets (only 30% are covered by one social protection benefit) remain to be addressed and it is feared that current gains will be reversed swiftly. Due to its narrow revenue base, Cabo Verde is economically very fragile and vulnerable. It is highly dependent on remittances from emigrants, aid from development partners, and revenues from the tourism sector. The latter sector is foreseen to be severely affected by the global crisis due to imposed stringent restrictions on inbound travel and the closure of sea and air borders. With a very youthful population, it is feared that the effects of the crisis will increase the number of unemployed. The country has further been affected by three years of severe drought, which makes the situation – particularly in the rural areas - even more dire.

The Government estimates that the country needs at least \$220 million to confront and overcome the effects of the crisis and has appealed to the international community, particularly the bilateral and multilateral partners, for support to mobilize resources to mitigate the effects of COVID-19. The World Bank and the European Union have already responded with \$5 million each. The European Union is preparing an additional financial support package. Other donors, including Portugal and IFIs, are considering additional support. The UNCT, under the leadership of the RC, took several measures, including the UN COVID19 Contingency Plan. A financial plan to support the Government, resulting from the contribution of all SNU agencies in Cabo Verde in the fight against Covid19, has just been finalized. The overall UN contribution comes to some \$10 million.

UNDP's proposal forms part of the UNCT's coordinated approach to support the Government and people of Cabo Verde as they combat the COVID-19 pandemic and is aligned to the Government's National Contingency Plan. Proposed interventions complement the interventions of UN sister agencies.

In an address to the nation on March 27th, the Prime Minister, in concert with social partners (Social Concertation Council), announced measures on health, jobs and food security, to protect jobs, businesses and income. Working groups have been formed on social protection, food security and the financial sector. Macroeconomic measures include temporary tax exemptions (National Social Protection System, VAT, corporate taxes), paid sick leave, payments of all State bills, 4 credit lines to ensure help large enterprises and SMEs to bridge the gap, wage subsidies for laid-off workers to avoid unemployment, extension of Social Inclusion Income up to 8000 families (from 5,212), establishment of a Solidarity Income Regime of 90 euro for 30,000 informal workers; food assistance (basic baskets) for 22,500 families, 30,000 children and 712 elderly people; and 600,000 USD in immediate public spending.

These measures are regrouped under five pillars:

- 🌍 M1- Allocation of Social Inclusion Income to 8,000 families;
- 🌍 M2 - Implementation of a National Solidarity Fund;
- 🌍 M3 - Food Security by securing the national production chain for the most vulnerable population and reducing the loss of livestock and subsistence agriculture;
- 🌍 M4 - Reinforcement of home care actions for the elderly and dependent people living in isolation;
- 🌍 M5- Support to Municipalities for rehabilitating public infrastructures for rapid job creation.

Our proposal here presented is perfectly aligned with these country needs, the Government's National Contingency Plan as specified above, to help the Government develop and implement financing measures and strategies for better socio-economic response and recovery.

It is also consistent with the UNCT's and other Development Partners agreed approach to support the Government and people of Cabo Verde as they combat the COVID-19 pandemic. It is worthy of note that, at the request of the Government of Cape Verde, the UNS coordinates the interventions of bilateral and multilateral development partners in the mobilization of technical and financial assistance to help the Government face the crisis, under the leadership of the RC. The main objective is to adopt an integrated/joint intervention approach in order to avoid duplication of efforts and resources.

Within this framework, WHO and UNICEF provide technical and financial support for the health response, including procurement of medical equipment. FAO and UNDP support food security initiatives, and ILO, alongside UNDP and UNFPA, supports social protection and governance measures. As a Joint Office (UNDP, UNICEF and UNFPA), the Country Office intends to direct each Agency's competitive advantage to the different Measures presented by the Government.

In this context, all activities to be developed in the framework of the implementation of the two outputs that make up this proposal, will be carried out in close synergy with the other ongoing initiatives and promoted by the other UN agencies and other development partners in the country, both bilateral and multilateral. .

PROJECT OUTPUTS AND ACTIVITIES

The project seeks to alleviate the impact of COVID-19 on the most vulnerable demographics by offering opportunities to earn incomes through a combination of business activities, particularly via Micro, Small and Medium Enterprises (MSMEs), and social protection measures aimed at maintaining basic subsistence and food security.

Output 1: Rapid identification, mapping and response to socio-economic needs through innovative information and communication technologies.

Activity 1.1: Establishing an online business platform that will identify and map needs of businesses and create value by facilitating interactive exchange of ideas and information concerning available opportunities and resources in the country.

Rationale: The Business Platform seeks to map and register the most affected businesses and vulnerable demographics, including businesses in the tourism and informal sectors, female heads of families with children, people with disabilities and youth rendered jobless by the crisis via online forms and via an app. These tools will be made available to the relevant entities for socioeconomic assessment purposes and to create synergies between public and private entities. They will be operationalized via partnerships with mobile network operators at zero-rate data costs for the platform usage, as is already being done with COMVIDA app.

Partners: Public partners include the Ministry of Finance (National Planning Directorate), ProEmpresa, Cabo Verde Digital, Employment and Professional Training Fund. Private sector partners include the chambers of commerce (North and South), Cabo Verde Young Entrepreneurs Association, Cabo Verde Women Entrepreneurs Association

Activity 1.2: Support municipal teams with media and technology in order to reach MSMEs and the most vulnerable demographics to provide essential information as well as psychological, financial and material support to ensure survival and social inclusion.

Rationale: The main objective is to strengthen the government's communication strategy at the local level in order to reach out quickly and efficiently to the beneficiaries.

Partners: Municipalities and Ministry of Internal Administration

Activity 1.3: Operationalization of a crowdfunding platform raise funds from individuals, the private sector, the diaspora and international development partners targeted at financing activities of MSMEs impacted by COVID19 and the most vulnerable demographics

Rationale: During strategic dialogue with private and public sector partners, the need arose for technological instruments to engage the diaspora through a campaign developed with the support of UNDP experts. To this end, the crowdfunding platform will offer a mechanism allowing donors, like Cabo Verde Diaspora, to provide support in a safe and transparent manner to vulnerable people and businesses. It offers a complementary mechanism to existing social protection mechanisms and the new solidarity fund established by the government and its development partners like UNDP. It will particularly seek to engage the Cabo Verde Diaspora and collaborate with IFIs and partners from developed and developing countries to mobilize financial resources and build capacities.

Partners: Public partners include ProEmpresa, Cabo Verde Digital; Private sector partners include the chambers of commerce (North and South), Cabo Verde Young Entrepreneurs Association, Cabo Verde Women Entrepreneurs Association

Output 2: Supporting the most vulnerable demographics, particularly children and unemployed youth, through food security and distance learning

From a socioeconomic point of view, the effects of COVID19 in Cabo Verde will have significant adverse impacts on vulnerable demographics and employment, especially youth and those working in the informal sector. It will also affect children from poor households who will cease benefiting from school canteen meals, which for many is the main meal of the day.

Activity 2.1: Provide financial support to FICASE (national institution in charge of school social action) in maintaining food support for children in vulnerable households forced to remain at home due to school and canteen closures, while preventing child labor within the informal sector.

Rationale: This activity results from a direct request from the government, under Measure 3 – Food Security. FAO is also contributing to this measure.

Partner: FICASE

Activity 2.2: Provide distance-learning programmes in the area of technical education and vocational training (TVET) through the use of digital solutions and technology-enabled communication tools.

Rationale: Responding to government measures for job creation, this activity will complement what is already being done by the joint project ILO/UNDP for Employment and will seek to leverage funding from other development partners engaged in this sector (e.g. Luxembourg).

Partners: Directorate-General for Employment and Institute for de Employment and Professional Training;

Activity 2.3: Support the ME in the development, implementation, monitoring and evaluation of a response plan to the effect of COVID-19 on Education (UNICEF-GPE).

Output 3. Reduce the economic impact on the most vulnerable people and unemployed population at the municipal level through rapid job creation in the areas of a) rehabilitation of public infrastructure for urban and internal mobility and economic spaces compliance with COVID19 measures and b) support to food production chain for the most vulnerable population for reducing the loss of livestock and subsistence agriculture at municipality level.

Activity 3.1: Rehabilitation and maintenance of downtown paved streets with local tiles, contributing to environmental mitigation and helping municipalities to collect solid waste.

Rationale: By using cash for work for unemployment population privileging women and youth. The improvement of streets and roads will facilitate communication and transport and the rapid access of populations to basic health services in case of need. In addition, rapid employment will contribute to improving social cohesion and reducing poverty among the most disadvantaged sectors of the crisis, mainly young people and women.

Activity 3.2: Rehabilitation of local markets to facilitate the exchange of goods and services in the municipalities of Cabo Verde.

Rationale: Local markets are the key to the development of the small-scale economy on the islands. In these markets' food is distributed and income is generated for rural families. The rehabilitation of these markets aims to improve the working conditions for local people to ensure more jobs during and after the crisis.

Enable municipalities to ensure home delivery for the most vulnerable populations, coordinated by municipalities, buying products to local producers (including creation of temporary public jobs hired by municipalities).

Activity 3.3: "Drinking Water Supply" strengthening the capacity to transport and distribute drinking water for 9 Municipalities in 4 different islands (in coordination with FAO)

Rationale: One of the most important protective measures to combat COVID-19 is personal hygiene and constant hand washing. This is not possible if water is not available. In Cabo Verde, water storage tanks and distribution systems are needed to reach many rural communities that are far from normal water services.

Activity 3.4: Installation of efficient irrigation systems for small agricultural producers (in coordination with FAO)

Rationale: Availability of water for irrigation to small producers who supply products to local markets and small communities. With small investments in irrigation systems at the local level, it is possible to avoid the loss of part of the small farmers' crops as well as to employ more labor and reduce the impact of the crisis on rural unemployment by 25%. It is also expected to contribute to ensuring food security for rural populations on several islands of Cabo Verde.

Output 4. Improve national capacities for coordination and evaluation of the socio-economic consequences of the crisis from a human rights approach.

Activity 4.1: UNDP contribution to PCNA+ assessment to support the Government of Cabo Verde in strategic decision-making and policy reforms aimed at enhancing resilience

Rationale: This activity will support UNDP's contribution to the government-led Post-Crisis Needs Assessment (PCNA+) conducted together with the United Nations System and relevant partners in Cabo Verde. The main objective of the PCNA + is to develop a holistic, integrated, systemic, and dynamic (i.e. process-tracing) assessment of the impact of COVID-19 on the country, its various islands, and its people. The multi-phase assessment will be conducted in coordination and close collaboration with all local, national, and international stakeholders. The guiding objective is to arrive at an encompassing theory of change by:

- Providing insights to fundamental contextual changes in Cabo Verde's "operating environment" at all levels of analysis that will inevitably follow the COVID-19 crisis and its implications for the way the country and its people conduct business in the future
- Supporting the government in making difficult choices and trade-offs in its recovery strategy, particularly given enhanced constraints in terms of domestic public resources and international financing
- Supporting the recovery of local economies and their adaptation to the new situation, including through the evolution of economic/financial services
- Providing analytical insights for institutional reforms that establish a structural environment reducing transaction costs and more conducive to individual capabilities and entrepreneurial activity through small-scale initiatives
- Orienting development partners' actions to support the government in a harmonized and efficient manner

The theory of change will guide and orient the recovery process under the leitmotif of 'Build Back Better' and enhancing resilience against future crises. The process will be conducted with 2030 and the sustainable development goals in perspective. The PCNA+ would seek to combine the analytical resources of the Government of Cabo Verde, the UN system, the World Bank, the European Union and other key development partners, such as the African Development Bank and Luxembourg. The Joint Office's Strategy and Policy Unit is responsible for coordinating the UNDP role in this process.

Activity 4.2: Civic education awareness campaign for Human Rights compliance directed to the protection of specific populations (inmates in prison, children, patients, people with disabilities, etc) including production and dissemination of campaign materials or spots for example, by using innovative E-communication tools.

Activity 4.3: Prevention campaigns for non-gender-based violence, child protection and support to the families and victims including psychology support for combating gender-based violence in the context of COVID-19.

Activity 4.4: Social Inclusion Income allocation to vulnerable populations affected by COVID-19 (1,000 families) (UNICEF MPTF).

II. MANAGEMENT ARRANGEMENTS

Taking into account the nature of these funds and the timing for their use, we propose that the project be implemented through the DIM modality, that is, directly by the Joint Office, but in close collaboration and consultation with the National Partners responsible for the implementation of Social Protection policies. The project will be housed in the existing portfolios on reducing poverty and promoting inclusive economic growth and will be implemented in complementarity and synergy with the existing project to strengthen competitiveness financed by the European Union, the youth employment project financed by Luxembourg and the cash transfer project financed by the Joint Office. The funds will be managed by the Joint Office according to UNDP's rules and procedures related to DIM projects.

III. MONITORING

In accordance with the programming policies and procedures outlined in the UNDP User Guide, the project will be monitored through the following:

Within the annual cycle

- ATLAS indicators, BL, Targets
- A risk log shall be activated in Atlas and regularly updated by reviewing the external environment that may affect the project implementation.

- A project Lesson-learned log shall be activated and regularly updated to ensure on-going learning and adaptation within the organization, and to facilitate the preparation of the Lessons-learned Report at the end of the project
- a Monitoring Schedule Plan shall be activated in Atlas and updated to track key management actions/events
- Project Quality Assurance

IV. WORK PLAN

Period¹:

EXPECTED OUTPUTS	PLANNED ACTIVITIES	TIMEFRAME						RESPONSIBLE PARTY	PLANNED BUDGET		
		Q1	Q2	Q3	Q4	Q5	Q6		Funding Source	Budget Description	Amount
<p><i>And baseline, indicators including annual targets</i></p> <p>Output 1: Rapid identification, mapping and response to socio-economic needs through innovative information and communication technologies.</p> <p>Indicators: 1.1: Level of operationalization of an Business Platform solution; (Rating scale from 0-3: 0. Solution not elaborated; 1. Solution at the initial stage of elaboration; 2. Solution partially elaborated; 3. Solution fully elaborated and operational) BL: 0; T: 3</p> <p>1.2: Nº of Municipalities with reinforced capacities in order to reach MSMEs and the most vulnerable groups</p>	<p><i>List activity results and associated actions</i></p> <p>Activity 1.1: Establishing an online business platform that will identify and map needs of businesses and create value by facilitating interactive exchange of ideas and information concerning available opportunities and resources in the country;</p> <p>Activity 1.2: Support municipal teams with media and technology in order to reach MSMEs and the most vulnerable demographics to provide essential information as well as psychological, financial and material support to ensure survival and social inclusion;</p>		X					Ministry of Finance (National Planning Directorate)	UNDP - RRF	Technical Assistance	30,000.00
								Municipalities	UNDP - RRF	Technical Assistance and Logistics	30,000.00

¹ Maximum 18 months

<p>together with other information, psychological and material support; BL: 0; T: 22</p> <p>1.3: Level of operationalization of Crowdfunding Platform (Rating scale from 0-3: 0. Platform not elaborated; 1. Platform at the initial stage of elaboration; 2. Solution partially elaborated; 3. Platform fully elaborated and operational) B: 0; T: 3</p>	<p>Activity 1.3: Operationalization of a crowdfunding platform to raise funds from, individuals, the private sector, the diaspora and international development partners targeted at financing activities of MSMEs impacted by COVID19 and the most vulnerable demographics.</p>	<p>X</p>	<p>X</p>		<p>Ministry of Finance (National Planning Directorate)</p>	<p>UNDP - RRF</p>	<p>Technical Assistance</p>	<p>30,000.00</p>
<p>Output 2: Supporting the most vulnerable demographics, particularly children and unemployed youth, through food security and distance learning.</p> <p>Indicators 2.1: Nº of children benefiting from food supplements (covering 75% of nutritional needs) for 1 month BL: 30.000; T: 60.000.</p> <p>2.2: Nº of beneficiaries of training programmes BL: 0; T: 1000</p>	<p>Activity 2.1: Provide financial support to FICASE (national institution in charge of school social action) in maintaining food support for children in vulnerable households forced to remain at home due to school and canteen closures, while preventing child labor within the informal sector;</p>	<p>X</p>			<p>FICASE and DGIS ((Social Inclusion Directorate)</p>	<p>UNDP - RRF</p>	<p>Technical and Financial Assistance</p>	<p>150,000.00</p>
<p>Activity 2.2: Provide distance-learning programmes in the area of technical education and vocational training (TVET) through the use of digital solutions and technology-enabled communication tools</p>	<p>Activity 2.2: Provide distance-learning programmes in the area of technical education and vocational training (TVET) through the use of digital solutions and technology-enabled communication tools</p>	<p>X</p>	<p>X</p>		<p>Directorate-General for Employment and Institute for Employment and Professional Training</p>	<p>UNDP - RRF</p>	<p>Technical and Financial Assistance</p>	<p>10,000.00</p>
<p>SUB-TOTAL RRF 250,000.00</p>								

<p>Output3: Reduce the economic impact on the most vulnerable people and unemployed population at the municipal level through rapid job creation in the areas of a) rehabilitation of public infrastructure for urban and internal mobility and economic spaces compliance with COVID19 measures and b) support to food production chain for the most vulnerable population for reducing the loss of livestock and subsistence agriculture at municipality level.</p> <p>Indicators: 3.1: Number of people hired by the municipalities BL:0 T: 1200</p> <p>3.2: Number of rehabilitated infrastructures BL:0 T: At least 12 markets and roads rehabilitated.</p> <p>3.3: Number of Municipalities with water distribution capacity strengthened BL: 0 T: 9</p>	<p>Activity 2.3: Support the ME in the development, implementation, monitoring and evaluation of a response plan to the effect of COVID-19 on Education (UNICEF-GPE).</p>	x	x	x			Ministry of Education	UNICEF / GPE	Technical and Financial Assistance	70,000.00	
	<p>SUB-TOTAL UNICEF GPE</p>										70,000.00
	<p>Activity 3.1: Rehabilitation and Maintenance of downtown paved streets with local tiles, contributing to environmental mitigation and helping municipalities to collect solid waste.</p>	x	x	x			Municipalities	TRAC 2 for COVID	Equipment and Cash for work	50,000.00	
	<p>Activity 3.2: Rehabilitation of local markets to facilitate the exchange of goods and services in the municipalities of Cabo Verde.</p>	x	x	x			Municipalities	TRAC 2 for COVID	Equipment and Cash for work	85,000.00	
	<p>Activity 3.3: Drinking Water Supply" strengthening the capacity to transport and distribute drinking water for 9 Municipalities in 4 different islands</p>	x	x	x			Municipalities	TRAC 2 for COVID	Equipment and Cash for work	50,000.00	
	<p>Activity 3.4: Installation of efficient irrigation systems for small agricultural producers.</p>	x	x	x			Municipalities	TRAC 2 for COVID	Equipment and Cash for work	50,000.00	

3.4: Number of jobs created in rural agriculture																							
	<p>Activity 4.1: UNDP contribution to PCNA+ assessment to support the Government of Cabo Verde in strategic decision-making and policy reforms aimed at enhancing resilience</p>																						
	<p>Activity 4.2: Civic education awareness campaign for Human Rights compliance directed to the protection of specific populations (inmates in prison, children, patients, people with disabilities, etc) including production and dissemination of campaign materials or spots for example, by using innovative E-communication tools.</p>																						
	<p>Activity 4.3: Prevention campaigns for non-gender-based violence, child protection and support to the families and victims including psychology support for combating gender-based violence in the context of COVID-19.</p>																						

Activity 4.5: Social Inclusion			X	X		MFIS	UNICEF MPTF	Cash	169,060.00
									169,060.00
TOTAL									789,060.00

Income allocation to vulnerable populations affected by COVID-19 (1,000 families) (UNICEF MPTF).

Sub TOTAL UNICEF MPTF